

Governance Reforms in Digital Era: Issues with Digital India Programme

Dr. Karuna Mehta

Assistant Professor (Public Administration), Head of Department of Public Administration, CMK National Post Graduate College, Sirsa; also PTT (Political Science), Department of Law, Chaudhary Devi Lal University, Sirsa

Abstract

The digital era has witnessed significant advancements in technology and has brought transformative changes in various aspects of society, including governance. In this context, the Digital India Program, initiated by the Government of India, aims to harness the power of digitalization to create a digitally empowered society. The programme encompasses various initiatives such as digital connectivity, infrastructural development, and citizen services. However, the programme encounters several challenges and issues during its implementation; which impact governance reforms in the digital era such as digital illiteracy, inadequate infrastructure, coordination gaps among departments, and taxation issues. These challenges hinder the programme's successful implementation and impact governance reforms in the digital era. This research paper explores main objectives of the programme, and also identifies the challenges faced during implementation, analyses the impact of these challenges on governance reforms, and proposes recommendations to overcome the identified issues. The data has been collected from secondary sources such as published papers, articles, reviews, scholarly books and government reports to examine the subject matter comprehensively. The research study contributes to the existing knowledge on governance reforms in the digital era and provides insights for policymakers, stakeholders, and researchers. This paper aims to facilitate effective governance reforms in the digital landscape, contributing to the goal of creating a digitally inclusive and empowered society.

Keywords: Digital India, Public Services, Governance

Introduction

In the era of digitalization and technological advancements, governance reforms play a crucial role in leveraging the potential of digital initiatives. One such initiative is the Digital India Programme, launched by the Government of India in July 1, 2015 with the aim of transforming the nation into a digitally empowered society. The programme encompasses various components and objectives to enhance digital connectivity, infrastructure, and citizen services (Government of India, 2015). However, like any complex endeavor, the programme faces its share of challenges and issues during implementation.

This research study delves into the governance reforms in the digital era, specifically focusing on the issues encountered by the programme. The objectives of this study include assessing the key components and objectives of the programme, identifying the challenges faced during its implementation, exploring the impact of these challenges on governance reforms, and proposing recommendations and potential solutions to address the identified issues. It is important to understand the scope and limitations of this research study. The scope primarily revolves around the programme and its challenges in governance reforms, with a specific emphasis on the Indian context. The research study draws upon secondary sources, such as literature reviews, articles, and reports, which provide valuable insights into the subject matter. However, the absence of primary data and the reliance on secondary sources may limit the depth of analysis and firsthand perspectives.

Furthermore, it is crucial to acknowledge the evolving nature of digital era and uniqueness of the programme to the Indian context. The findings and recommendations presented in this study may not be directly applicable or generalized to other countries or contexts. Nevertheless, this study serves as a stepping stone to shed light on the issues faced by the programme and their implications for governance reforms in the digital era. By examining the challenges and issues encountered during the implementation of the programme, this study aims to contribute to the existing knowledge and understanding of governance reforms in the digital era. The insights and recommendations generated through this research can inform policymakers, stakeholders, and researchers in devising strategies and solutions to overcome the identified challenges, thereby fostering effective governance reforms in the digital landscape.

Research Objectives

The primary objective of this research is to analyze the governance reforms in the digital era, focusing on the programme, and identify the issues it has encountered. The research aims:

1. To assess the key components and objectives of the Digital India Programme.
2. To identify the challenges and issues faced by the programme in its implementation.
3. To explore the impact of these challenges on governance reforms in the digital era.
4. To propose recommendations and potential solutions to overcome the identified issues.

Significance of the Research

This research is significant as it contributes to the existing body of knowledge on governance reforms in the digital era, specifically by addressing the issues faced by the Digital India Programme. The findings of this research provide insights for policymakers, government officials, and researchers to understand the shortcomings of the programme and propose effective strategies for governance reforms in the digital era. Additionally, this research highlighted the importance of aligning technological advancements with policy and institutional changes to achieve inclusive and sustainable governance.

Literature Review

Lindquist (2022) examines the tools and management approaches related to the digital-era public sector reform. It explores the idea that this reform movement has emerged as a replacement or should supplant

previous reforms such as the New Public Management. The study utilizes the Competing Values Framework to categorize various public service reform movements, including Traditional Public Administration, New Public Management, Public Value Management, and New Public Governance, along with their associated value systems and cultures. The article argues that these prior reform movements continue to influence public service systems, and they are being influenced by the latest wave of technological innovation, commonly referred to as “digital.” It emphasizes the need for empirical research to understand how digital tools have impacted the mix and balance of values and repertoires associated with these reform movements in different parts of public service systems.

Yadav (2021) provides an analysis of the Digital India Programme launched by the Government of India in 2015 in his research paper titled “Digital India Programme: An Overview” This paper aims to explore the various aspects of the programme and assess its impact on Indian society. It emphasizes the role of technology in influencing the global economy and driving societal changes, highlighting the significance of digitalization and technological advancements in transforming people’s lives. It provides an overview of the objectives of the programme, the milestones achieved, and the opportunities it presents for inclusive growth, economic value generation, and digital empowerment.

Dhal (2020) explored the intricacies of e-governance and its implications and sheds light on the transformative potential of digital initiatives in enhancing governance practices. The paper underscores the need for a comprehensive understanding of the socio-political context and administrative efforts to ensure the successful implementation of e-governance reforms. The findings contribute to the discourse on good governance and provide insights into the ongoing Digital India Mission, offering valuable lessons for other regions and countries striving for effective and citizen-centric governance.

Padhi (2017) examines the initiative launched by the Central Government of India, known as Digital India, which aims to transform the country into a global digitized hub. The initiative focuses on improving digital connectivity, enhancing digital skills, and providing incentives to empower India technologically. The paper highlights the significance of digital advancements and innovations in realizing the vision of building a participative, transparent, and responsive system. It discusses the objectives of Digital India, including the provision of government services electronically, the improvement of online infrastructure, and the enhancement of Internet connectivity. However, the paper acknowledges various challenges that hinder the successful implementation of the programme, such as digital illiteracy, inadequate infrastructure, slow internet speed, lack of coordination among departments, and taxation issues. The paper aims to identify and propose feasible remedies for these challenges, as well as highlight the opportunities that can make India a preferred choice for digital activities and attract investments in sectors with untapped potential.

Gaur & Padiya (2016) focuses on examining the role of ‘Digital India’ initiative in the ‘Make in India’ programme specifically within the IT & BPM (Information Technology and Business Process Management) sector. The paper highlights the convergence of the economy towards a digital economy, the emergence of smart cities, and the shift towards e-governance. It explores how these factors contribute to the increased demand for IT hardware and the government’s vision to achieve zero imports of IT hardware by 2020. The

paper aims to evaluate the trends and challenges associated with digital transformation and its impact on the IT and BPM sector.

ASSOCHAM (2015) asserted that by prioritizing the digital empowerment of its citizens and embracing innovative technologies, Digital India not only aims to drive economic growth but also seeks to bring about positive changes in the lives of the people. It envisions a future where technology becomes an enabler of progress, enabling individuals to avail services more efficiently and fostering a closer relationship between the government and its citizens.

Margetts & Dunleavy (2013) discussed how the widespread use of the internet has brought about transformative changes in the public management paradigm in advanced industrial countries. They argued that the traditional “New Public Management” (NPM) approach, emphasizing fragmentation, competition, and incentives, has been supplanted by a “Digital-Era Governance” approach that focuses on service reintegration, holistic citizen services, and comprehensive digital administrative changes. They reviewed the current status of NPM and Digital-Era Governance approaches, highlighting the role of the social web in triggering a “second wave” of Digital-Era Governance changes. They also discussed the convergence of web science and organizational studies in the field of public management and services, presenting opportunities for redesigning state organizations and interventions. Additionally, the article highlights the resilience of digital era governance changes in the face of austerity pressures, whereas certain elements of NPM have been rolled back.

Dunleavy et al. (2006) explores the campaign launched by the Government of India, known as Digital India, which aims to improve government services through enhanced digital infrastructure and technology connectivity. The initiative includes plans for providing high-speed internet networks to rural areas and promoting digital literacy. The vision of Digital India is to achieve inclusive growth in electronic services, products, manufacturing, and job opportunities, focusing on three key areas: digital infrastructure as a utility to every citizen, governance & services on demand, and digital empowerment of citizens. The article highlights the significance of digitalization in driving economic growth and attracting investments from both private and government sectors.

Research Gaps

Despite the growing body of literature on governance reforms in the digital era, there is a noticeable gap regarding the challenges and issues encountered by the Digital India Programme. Although, limited research has critically analyzed the implementation of the programme, identified its shortcomings, and proposed potential solutions for effective governance reforms. The present research aims to fill this gap by providing a comprehensive analysis of the issues with the programme and offering recommendations for improving governance reforms in the digital era.

Methodology

To achieve the research objectives, a comprehensive review of existing literature on the programme and governance reforms in the digital era has been conducted. The literature review included scholarly articles,

research papers, government reports, and relevant publications from reputable sources. Additionally, case studies and empirical data analyzed to gain insights into the practical aspects of the programme and its impact on governance. The research employed a qualitative research approach, focusing on a critical analysis of the available literature. The analysis involved identifying recurring themes, examining the factors contributing to the challenges faced by the programme, and evaluating the implications for governance reforms.

Research Analysis and Discussion

The present study focuses on the governance reforms in the digital era, specifically examining the issues and challenges associated with the Digital India Programme. The objectives of this study include assessing the key components and objectives of the programme, identifying the challenges and issues faced during its implementation, exploring their impact on governance reforms in the digital era, and proposing recommendations and potential solutions to overcome these issues.

i. Assessment of Key Components and Objectives of the Digital India Programme:

The Digital India Programme, launched by the Government of India, encompasses various components aimed at transforming the nation into a digitally empowered society. These components include the development of digital infrastructure, delivery of government services digitally, and the promotion of digital literacy. The programme's objectives revolve around enhancing access to government services, fostering transparency, and promoting digital inclusion for all citizens.

ii. Identification of Challenges and Issues Faced by the Programme:

During the implementation of the Digital India Programme, several challenges and issues have emerged. These challenges include the digital divide, inadequate digital literacy, infrastructure gaps, data security concerns, and interoperability issues. The digital divide represents disparities in access to technology and digital services, particularly among rural and marginalized communities. Insufficient digital literacy hampers citizens' ability to effectively utilize digital platforms, limiting their access to government services.

iii. Exploration of Impact on Governance Reforms in the Digital Era:

The identified challenges and issues have significant implications for governance reforms in the digital era. The digital divide reinforces existing social and economic inequalities, hindering the goal of inclusive governance. Inadequate digital literacy impedes citizens' active participation in decision-making processes and limits their ability to benefit from digital initiatives. Infrastructure gaps and data security concerns undermine the efficiency, transparency, and trust in digital governance systems.

iv. Recommendations and Potential Solutions:

To overcome the challenges faced by the programme and advance governance reforms in the digital era, the following recommendations and potential solutions can be considered:

- a. **Bridging the Digital Divide:** The efforts should be made to improve connectivity in rural and marginalized areas through the expansion of digital infrastructure, providing affordable access to internet services and promoting digital literacy initiatives; which can help bridge the digital divide.
- b. **Enhancing Digital Literacy:** There is need to implement comprehensive digital literacy programmes targeting citizens of all age groups and socioeconomic backgrounds. These programmes should focus on building digital skills, promoting awareness of digital services, and educating citizens on data privacy and security.
- c. **Strengthening Infrastructure:** There is urgent requirement to address infrastructure gaps by investing in reliable internet connectivity, particularly in remote areas and ensuring uninterrupted power supply and expanding network coverage to facilitate the seamless delivery of digital services.
- d. **Enhancing Data Security:** The robust cyber security measures to be developed and stringent data protection policies should be enforced. There is need to conduct regular audits to assess the security of digital systems and promote awareness among citizens about their rights regarding data privacy.
- e. **Promoting Interoperability:** The authorities should foster collaboration and coordination among government departments and agencies to establish interoperable systems. Furthermore, standardized protocols and data sharing frameworks can facilitate the seamless exchange of information, improving service delivery.

Conclusion

The Digital India Programme has been a significant initiative by the Government of India to bring about governance reforms in the digital era. However, the program has faced several challenges and issues during its implementation, which have hindered its progress and impact. The study explored the challenges faced, and examined their impact on governance reforms in the digital era. The key issues identified include the digital divide, inadequate digital literacy, infrastructure gaps, data security concerns, and interoperability issues. These challenges have a profound effect on the programme's ability to achieve its objectives of inclusive governance, efficient service delivery, and transparency. The digital divide has perpetuated social and economic inequalities, while inadequate digital literacy has limited citizens' access to and utilization of digital services. Infrastructure gaps and data security concerns have undermined the efficiency and trust in digital governance systems, and interoperability issues have hindered the seamless exchange of information. To overcome these challenges and promote effective governance reforms in the digital era, several recommendations and potential solutions have been proposed. These include bridging the digital divide through improved connectivity, enhancing digital literacy through comprehensive programmes, strengthening infrastructure to ensure reliable services, enhancing data security measures, and promoting interoperability among government departments. The programme has the opportunity to foster inclusive and transparent governance, empower citizens through digital services, and bridge the gap between the government and the people. Through concerted efforts, collaboration, and continuous evaluation, the programme can overcome the challenge; it faces and contribute to the overall progress and development of the nation. However, it is important to acknowledge that governance reforms in the digital era is an ongoing

process, and continuous monitoring and adaptation is necessary to ensure the effectiveness and relevance of digital initiatives. With a strong commitment from all stakeholders, including the government, citizens, and private sector, the programme can pave the way for a digitally empowered and inclusive society, fostering sustainable development and progress in India.

Limitations of the Research Study:

There were certain limitations while conducting the research on “Governance Reforms in the Digital Era: Issues with Digital India Programme” that needs to be acknowledged such as:

Limited Scope: The research study focuses specifically on challenges in the programme and its governance reforms. It does not extensively explore other related programmes or initiatives, which may limit the overall understanding of the broader context.

Time Constraint: Due to time constraints or resource limitations, it may not have been possible to cover all aspects of the programme comprehensively. Certain dimensions or subtopics within the programme’s implementation and impact have been overlooked or not thoroughly examined.

Despite these limitations, the research study provides valuable insights into the issues faced by the Digital India Program and their implications for governance reforms in the digital era. It serves as a foundation for further research and exploration of the topic, encouraging future studies to address these limitations and contribute to a more comprehensive understanding of the subject matter.

References

- ASSOCHAM. (2015). *E-governance and Digital India Empowering Indian Citizens Through Technology*. Deloitte. <https://www2.deloitte.com/content/dam/Deloitte/in/Documents/technology-media-telecommunications/in-tmt-empowering-indian-citizens-through-technology-noexp.pdf>
- Chakrabarty, B., & Chand, P. (2017). Citizen Centric Administration: the Heart of Governance. In *Public Administration: from Government to Governance* (pp. 274-293). New Delhi: Orient BlackSwan.
- Curry, A. (1999). Innovation in Public Service Management. *Managing Service Quality*, 9(3), 180-190.
- Davis, F. D. (1989). Perceived usefulness, perceived ease of use, and user acceptance of information technology. *MIS Quarterly*, 13(3), 319-340.
- Dhal, S. (2020). Situating Digital India Mission in Pursuit of Good Governance: A Study of Electronic Governance Initiatives in the Indian Province of Odisha. *Indian Journal of Public Administration*, 66(1), 110-126. <https://doi.org/10.1177/0019556120904034>
- Dunleavy, P., Margetts, H., Bastow, S., & Tinkler, J. (2006, June). New Public Management Is Dead: Long Live Digital-Era Governance. *Journal of Public Administration Research and Theory: J-PART*, 16(3), 467-494. Retrieved June 28, 2023, from <https://www.jstor.org/stable/3840393>

- Gaur, A. D., & Padiya, J. (2016, December). A Study Impact of 'Digital India' in 'Make in India' Program in IT & BPM Sector. *Fourteenth AIMS International Conference on Management*. https://www.researchgate.net/publication/316063028_A_Study_Impact_of_Digital_India_in_Make_in_India_Program_in_IT_and_BPM_Sector
- Government of India. (2012). e-Governance Project Lifecycle. *New Delhi: National Institute for Smart Government*.
- Government of India. (2015). *Digital India*. Ministry of Electronics & Information Technology, Government of India / NIC. <https://digitalindia.gov.in/introduction/>
- Lindquist, E. A. (2022, August 29). The digital era and public sector reforms: Transformation or new tools for competing values? *Canadian Public Administration*, 65(3), 547-568. Retrieved June 28, 2023, from <https://doi.org/10.1111/capa.12493>
- Margetts, H., & Dunleavy, P. (2013, March 28). The second wave of digital-era governance: a quasi-paradigm for government on the Web. *Royal Society*, 371(1987). Retrieved June 28, 2023, from <https://doi.org/10.1098/rsta.2012.0382>
- Osborne, D. and Gaebler, T. (1992). *Reinventing Government: How the Entrepreneurial Spirit is Transforming the Public Sector*. Adison-Wesley.
- Padhi, P. (2017, May 5). Digital India: Issues and Challenges. *International Journal of Research in IT and Management (IJRIM)*, 7(5), 44-49. <https://euroasiapub.org/wp-content/uploads/2017/06/6IMMay-4879.pdf>
- Peters, B. G. (2016). Institutional theory. In C. Ansell, & J. Torfing, *Handbook on Theories of Governance*. Elgar Online. <https://doi.org/10.4337/9781782548508.00037> and <https://doi.org/10.4337/9781782548508>
- Sethuramalingam, D. (2020, August 1). Digital Governance: Theory, Policy and Practice. *Harvard Business School; UMBC*. Sethuramalingam, Divyan, Digital Governance: [Thhttps://ssrn.com/abstract=3679639](https://ssrn.com/abstract=3679639) or <http://dx.doi.org/10.2139/ssrn.3679639>
- UNDESA. (2012). The role of e-Government in building transparent and accountable public institutions. <https://www.un.org/development/desa/publications/the-role-of-e-government-in-building-transparent-and-accountable-public-institutions.html>
- Viswanath, V., Morris, M., Gordon, D., & Fred, D. (2003). User Acceptance of Information Technology: Toward a Unified View. *MIS Quarterly*, 27(3), 425-478. <https://doi.org/10.2307/30036540>
- World Bank. (1992). *Governance and Development*. Washington, D.C.: The International Bank for Reconstruction and Development / THE WORLD BANK. Retrieved December 04, 2021, from <https://documents1.worldbank.org/curated/en/604951468739447676/pdf/multi-page.pdf>
- Yadav, S. (2021). Digital India Programme: An Overview. *International Journal of Creative Research Thoughts (IJCRT)*, 9(2), 1957-1966. <https://ijcrt.org/papers/IJCRT2102239.pdf>