Urban Development in Uttar Pradesh: A Historical Study

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Abstract:
This research paper aims to provide a comprehensive historical analysis of urban development in Uttar Pradesh, one of the largest and most populous states in India. By examining the evolution of urban settlements and their socio-economic transformations, this study explores the factors that have shaped the urban landscape in Uttar Pradesh from ancient times to the present day. The paper examines key historical periods, including ancient and medieval periods, British colonial rule, and post-independence development initiatives. It analyzes the spatial patterns, economic activities, governance structures, and infrastructural developments that have influenced urbanization in Uttar Pradesh over time. The findings contribute to a deeper understanding of the historical processes that have shaped the state's urban landscape and can inform future urban planning and policy-making efforts.

Keywords: Urban, Development, Uttar Pradesh, 74th Amendment: 1992

1. Introduction
Urban development is a multifaceted process that encompasses the growth, transformation, and management of cities and towns. Uttar Pradesh (UP), located in northern India, is not only the most populous state in the country but also home to some of the oldest urban settlements in the world. With a rich historical and cultural heritage, Uttar Pradesh has witnessed significant changes in its urban landscape over the centuries.¹ Understanding the historical trajectory of urban development in Uttar Pradesh is crucial for comprehending the challenges and opportunities faced by the state today. By analyzing the factors that have influenced the growth and transformation of cities in UP, this research paper aims to shed light on the historical context that has shaped its urbanization patterns and inform future urban planning and policy-making efforts.²

1.1 Research Objectives
The primary objective of this research paper is to provide a comprehensive historical study of urban development in Uttar Pradesh. Specific research objectives include:

❖ Examining the evolution of urban settlements in Uttar Pradesh from ancient times to the present day.
❖ Identifying the key factors and historical processes that have shaped the urban landscape of the state.
❖ Analysing the spatial patterns, economic activities, governance structures, and infrastructural developments that have influenced urbanization in Uttar Pradesh.
❖ Investigating the socio-economic dynamics of urbanization, including population growth, employment patterns, migration, and the emergence of informal settlements.
❖ Assessing the impact of British colonial rule and post-independence development initiatives on urban development in Uttar Pradesh.
❖ Exploring the challenges and opportunities faced by urban areas in Uttar Pradesh and suggesting future directions for sustainable urban development.

1.2 Methodology
This research paper adopts a historical and analytical approach to study urban development in Uttar Pradesh. The methodology involves a comprehensive review of existing literature, including scholarly articles, books, reports, and government documents. Primary and secondary sources will be utilized to gather historical data, urban plans, and policy documents. Comparative case studies of select cities in Uttar Pradesh will also be conducted to provide a more in-depth analysis of urban development processes.

The research focuses on analysing historical processes, socio-economic dynamics, governance structures, and infrastructural developments to provide a holistic understanding of urban development in Uttar Pradesh. The findings of this research will contribute to a deeper understanding of the historical context of urbanization in the state and provide valuable insights for future urban planning and policy interventions.

II
2. Urban Development in Ancient and Medieval Periods
2.1 Early Urban Settlements
The history of urban development in Uttar Pradesh can be traced back to ancient times. The region was home to several significant urban settlements, such as the Indus Valley Civilization sites of Harappa and Mohenjo-daro. These settlements demonstrated advanced urban planning and infrastructure, including well-organized streets, drainage systems, and public buildings. The ancient city of Ayodhya, believed to be the birthplace of Lord Rama, was also an important urban centre during this period.

2.2 Influence of Empires and Dynasties
Uttar Pradesh has been a witness to the rise and fall of numerous empires and dynasties, each leaving its mark on urban development. The Mauryan Empire, under the rule of Emperor Ashoka, contributed to the growth of cities like Kaushambi and Sravasti. The Gupta Empire further promoted urbanization and trade, leading to the development of cities like Prayag (modern-day Allahabad). The region also saw the influence of the Mughal Empire, with cities like Agra and Fatehpur Sikri becoming prominent centres of architecture and trade.

2.3 Trade Routes and Urbanization
Uttar Pradesh's strategic location made it a hub of trade and commerce during ancient and medieval times. The region was traversed by important trade routes, such as the Grand Trunk Road and the Silk Road,
connecting it to various parts of India and the world. This facilitated the growth of trade-oriented urban centres along these routes. Cities like Mathura, Varanasi, and Kannauj became thriving centres of trade, attracting merchants and artisans from far and wide.

2.4 Spatial Patterns and Urban Infrastructure
The spatial patterns of urban settlements in ancient and medieval Uttar Pradesh were often characterized by concentric circles or rectangular grids. Cities were fortified, with walls and gates serving as protective boundaries. Urban infrastructure included temples, mosques, palaces, markets, and public baths, reflecting the diverse cultural and religious influences of the time. Water management systems, such as stepwells and tanks, played a crucial role in providing a reliable water supply to the growing urban populations.

The urban development during this period was influenced by the patronage of rulers and their architectural projects. The construction of grand monuments, such as the Taj Mahal and the Agra Fort, showcased the opulence and architectural brilliance of the Mughal Empire. These developments not only enhanced the urban fabric but also contributed to the region's cultural and historical significance.

Overall, the ancient and medieval periods witnessed the growth of urban centres in Uttar Pradesh, driven by factors such as trade, empire-building, and cultural exchange. The legacy of these early urban settlements continues to shape the urban landscape of Uttar Pradesh today.3

III

3. British Colonial Rule and Urban Transformation

3.1 British Urban Planning and Infrastructure
The advent of British colonial rule in Uttar Pradesh had a profound impact on urban development. The British introduced a systematic approach to urban planning and infrastructure development. They established administrative headquarters and military cantonments in strategic locations, which eventually grew into urban centres. Cities such as Lucknow, Kanpur, and Allahabad (Prayagraj) underwent significant transformations during this period.

The British implemented town planning schemes that included the demarcation of residential, commercial, and administrative areas, construction of wide roads, and installation of modern infrastructure like water supply systems, sewage networks, and street lighting. The cities were designed to reflect the British notions of order and efficiency.4

3.2 Impact of Industrialization
The industrial revolution in Europe spurred the growth of industries in Uttar Pradesh during the British colonial era. Cities like Kanpur emerged as major industrial centres, particularly in the textile and leather industries. The establishment of factories and mills led to the influx of workers from rural areas, resulting in the growth of urban populations and the formation of industrial neighbourhoods.

The British also developed transportation infrastructure, including railways and canals, which facilitated the movement of goods and people. The Grand Trunk Road, connecting Kolkata (now Kolkata) to Peshawar, passed through Uttar Pradesh, enhancing trade and connectivity.5

3.3 Emergence of Colonial Cities
Under British rule, certain cities in Uttar Pradesh witnessed significant urban expansion and architectural development. Lucknow, the capital of Awadh, became a centre of cultural and artistic excellence. The British Residency and the architectural marvels of the city, such as the Bara Imambara and Rumi Darwaza, showcased a unique blend of Indian architectural style.

Agra, with its historical significance and the presence of the iconic Taj Mahal, attracted attention from the British, who invested in preserving and promoting its heritage. The city saw the development of modern infrastructure and a focus on tourism.

3.4 Influence of British Governance Structures
The British introduced new governance structures that had a lasting impact on urban development in Uttar Pradesh. Municipal corporations were established in major cities, responsible for providing basic services and maintaining urban infrastructure. The cities were divided into wards, and elected representatives were appointed to oversee local governance.

The British also introduced the concept of urban planning departments, responsible for formulating and implementing town planning schemes. These departments played a crucial role in regulating land use, ensuring public health, and enforcing building codes.

However, it is important to note that urban development during the colonial period was largely driven by the interests of the British Empire, with a focus on serving their administrative and commercial needs. The development was not always inclusive, and the benefits were not equitably distributed among the local population.

The impact of British colonial rule on urban development in Uttar Pradesh was significant, shaping the physical infrastructure, governance systems, and economic activities of the region. The legacies of this period continue to influence the urban landscape and present challenges for contemporary urban planning and development in the state.

IV
4. Post-Independence Era: Policies and Initiatives
4.1 Urban Development in the Early Years
Over the past two centuries, urbanization has progressed swiftly. Around 1900, approximately 15% of the population resided in cities. However, in 2003, the United Nations Human Settlement Programme (UNHSP) estimated that, for the first time ever, the urban population had exceeded the rural population. The UNHSP further projected that by the year 2030, approximately two-thirds of the global population would be residing in urban areas. In the 20th century, India witnessed a significant surge in urban expansion, as evident from the data. The urban population grew ten times over the period spanning from 1901 to 2001. Following India's independence in 1947, Uttar Pradesh embarked on a path of nation-building and development. The state government-initiated policies and programs aimed at addressing the challenges of urbanization and improving the quality of life in urban areas. The emphasis during this period was on basic infrastructure development, housing, and public utilities.

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7 Batra, Lalit, ‘A Review of Urbanization and Urban Policy in Post-Independent India’, working paper series, Centre for the Study of Law and Governance, Jawaharlal Nehru University, New Delhi, Apr 2009, pg. 02-03.
Several development plans and policies were formulated, including the First Five-Year Plan (1951-1956), which recognized the need for planned urbanization and investment in urban infrastructure. The creation of development authorities and housing boards facilitated the provision of affordable housing and the development of residential colonies.  

4.2 Shift Towards Planned Urbanization
In subsequent years, Uttar Pradesh witnessed a shift towards planned urbanization and the establishment of new urban centres. The state government implemented regional development plans and master plans for cities to guide their growth in a systematic manner. The development of satellite towns like Noida, Greater Noida, and Ghaziabad around Delhi aimed to decentralize urban growth and alleviate the pressure on the capital city. The establishment of industrial estates and export processing zones (EPZs) aimed to promote industrial development and attract investments. These initiatives led to the growth of cities like Noida and Kanpur as major industrial hubs.  

4.3 Industrialization and Urban Growth
Industrialization played a crucial role in shaping urban development in Uttar Pradesh post-independence. The state government promoted the establishment of large-scale industries, particularly in sectors such as textiles, sugar, chemicals, and engineering. Industrial growth led to the growth of urban centres like Kanpur, Agra, and Ghaziabad. The state government also implemented policies to encourage small and medium enterprises (SMEs) and promote entrepreneurship. Industrial estates and industrial development authorities were established to provide infrastructure and support services to industries, contributing to urban growth.  

4.4 Challenges and Opportunities
The post-independence era in Uttar Pradesh also brought forth various challenges in urban development. Rapid population growth, rural-urban migration, and inadequate infrastructure posed significant challenges to urban planning and management. The emergence of informal settlements and slums highlighted the need for affordable housing and improved living conditions for the urban poor. However, there were also opportunities for innovation and sustainable development. The state government launched initiatives to promote smart cities, such as the Smart City Mission, to leverage technology and enhance the quality of urban life. Efforts were made to improve public transportation, upgrade infrastructure, and provide basic services like water supply, sanitation, and waste management. The post-independence period witnessed a mix of achievements and challenges in urban development in Uttar Pradesh. While progress was made in infrastructure development and industrialization, there remained a need to address issues of inclusive growth, sustainable urban planning, and effective governance. The experiences of this period continue to shape contemporary urban development strategies and policies in Uttar Pradesh.  

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5. Socio-Economic Dynamics of Urbanization in Uttar Pradesh

5.1 Demographic Trends and Population Growth
Urbanization in Uttar Pradesh has been accompanied by significant demographic shifts. The state has experienced rapid population growth, with a substantial proportion residing in urban areas. The rise in urban population is primarily attributed to natural growth and rural-to-urban migration in search of better economic opportunities. The influx of migrants has put pressure on urban infrastructure, housing, and public services.

5.2 Economic Activities and Employment Patterns
Urban areas in Uttar Pradesh are centres of economic activity, offering diverse employment opportunities. Industries such as textiles, chemicals, manufacturing, and services play a vital role in the state's economy. Cities like Kanpur, Lucknow, and Noida have emerged as industrial and commercial hubs, attracted investments and generated employment. Informal sectors also contribute significantly to the urban economy. Street vending, small-scale businesses, and informal labour markets provide livelihood opportunities for a large section of the urban population. However, the informal sector is often characterized by low wages, lack of social security, and inadequate working conditions.

5.3 Migration and Urbanization
Migration from rural to urban areas has been a prominent feature of urbanization in Uttar Pradesh. Rural residents migrate to cities in search of employment, education, and better living conditions. The influx of migrants has led to the growth of informal settlements and slums, characterized by inadequate housing, limited access to basic services, and precarious living conditions. The state government has undertaken various initiatives to address the needs of migrant populations and improve their socio-economic conditions.

5.4 Informal Settlements and Slums
Informal settlements and slums are a significant aspect of urbanization in Uttar Pradesh. These settlements often lack basic amenities such as clean water, sanitation facilities, and adequate housing. The state government has implemented slum rehabilitation programs to improve living conditions in these areas, providing housing, infrastructure, and access to basic services. However, challenges remain in addressing the rapid growth of informal settlements and ensuring inclusive urban development. Strategies focusing on slum redevelopment, affordable housing, and participatory planning are crucial for improving the lives of residents in these areas. The socio-economic dynamics of urbanization in Uttar Pradesh reflect the complexities of a rapidly urbanizing state. While urban areas offer economic opportunities and services, there is a need to address the challenges of population growth, rural-urban migration, informal sectors, and slum development. A comprehensive approach that focuses on inclusive growth, social welfare, and sustainable urban planning is essential for ensuring equitable and resilient urban development in Uttar Pradesh.12

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6. Infrastructure and Governance in Urban Uttar Pradesh

6.1 Transport and Connectivity
Transportation infrastructure plays a critical role in facilitating economic growth and ensuring efficient mobility in urban areas. In Uttar Pradesh, efforts have been made to improve transport and connectivity. Major cities like Lucknow, Kanpur, and Ghaziabad have seen the development of metro rail systems, enhancing intra-city transportation. The state government has also focused on improving road networks, including the construction and widening of highways and expressways.
Additionally, the expansion and modernization of airports, such as the Chaudhary Charan Singh International Airport in Lucknow and the Lal Bahadur Shastri International Airport in Varanasi, have improved air connectivity within the state and with other parts of the country.

6.2 Housing and Public Utilities
Providing affordable and adequate housing is a crucial aspect of urban development. The state government has implemented various housing schemes to address the housing needs of different segments of society, including economically weaker sections and low-income groups. Efforts have been made to promote public-private partnerships and provide affordable housing options through development authorities and housing boards.
Improving access to basic services and public utilities is another priority for urban governance in Uttar Pradesh. Efforts have been made to expand access to clean water supply, sanitation facilities, and solid waste management services. However, challenges remain in ensuring equitable distribution and sustainable provision of these services, particularly in rapidly growing urban areas.

6.3 Municipal Governance and Urban Planning
The 74th Amendment Act of the Indian Constitution, also known as the Constitution (Seventy-fourth Amendment) Act, 1992, deals with the constitutional status and powers of urban local bodies (ULBs) in India. However, it is not specific to Uttar Pradesh alone; it applies to all states and Union territories across the country.
The amendment aims to strengthen and empower local governance by providing a constitutional status to the Municipalities, Corporations, and other urban local bodies. It recognizes the importance of decentralization and devolution of powers to the grassroots level for more effective and efficient governance.
Municipal governance plays a crucial role in the management and development of urban areas. In Uttar Pradesh, urban governance is entrusted to municipal corporations and urban local bodies. These bodies are responsible for providing essential services, maintaining infrastructure, and regulating urban development.
The state government has emphasized the formulation and implementation of master plans and development control regulations to guide urban growth and ensure planned development. However, effective enforcement of regulations and coordination between various government agencies remain key challenges.

6.4 Smart City Initiatives
To promote sustainable and inclusive urban development, Uttar Pradesh has actively participated in the Smart City Mission initiated by the central government. Under this mission, selected cities in the state, such as Lucknow, Kanpur, Varanasi, and Prayagraj (Allahabad) have been designated as "Smart Cities".
These cities aim to leverage technology and innovative solutions to enhance urban infrastructure, improve service delivery, and enhance the quality of life for residents.

Smart city initiatives encompass various aspects, including smart transportation, e-governance, waste management, and energy-efficient systems. These efforts are expected to contribute to the overall development and liveability of urban areas in Uttar Pradesh.

Efficient infrastructure development and effective governance are crucial for sustainable urbanization in Uttar Pradesh. The state government's focus on improving transport connectivity, housing, public utilities, and urban planning is essential for ensuring a better quality of life for urban residents. Continued efforts and investment in infrastructure, along with effective governance mechanisms, will be vital to address the evolving needs of urban areas in Uttar Pradesh.  

VII
7. Case Studies: Urban Development in Select Cities

7.1 Lucknow

Lucknow, the capital city of Uttar Pradesh, has undergone significant urban development in recent years. The city has witnessed the expansion of transportation infrastructure, including the development of the Lucknow Metro Rail and the Agra-Lucknow Expressway, improving intra-city and inter-city connectivity. The state government has also focused on the revitalization of heritage areas, such as the Chowk and Hazratganj, to preserve the city's cultural and historical identity.

Lucknow has been designated as a Smart City, with initiatives aimed at improving urban governance, waste management, e-governance, and transportation. The development of the Gomti Riverfront Project and the construction of parks and public spaces have contributed to enhancing the city's aesthetics and recreational opportunities.

7.2 Kanpur

Kanpur, a major industrial city in Uttar Pradesh, has faced challenges related to industrial pollution, inadequate infrastructure, and unplanned urban growth. However, efforts have been made to address these issues. The state government has focused on the development of industrial areas, including the Kanpur Leather Cluster and industrial estates, to promote industrial growth and attract investments.

The city has witnessed improvements in transportation infrastructure, with the establishment of the Kanpur Metro Rail project and the construction of flyovers and road expansions. The Kanpur Smart City Mission aims to leverage technology for improved urban services, waste management, and mobility solutions. The city administration has also taken initiatives to rejuvenate the Ganga River and improve the city's sanitation and drainage systems.

7.3 Allahabad (Prayagraj)

Allahabad, recently renamed as Prayagraj, is a city of historical and cultural significance. It is known for hosting the Kumbh Mela, one of the largest religious gatherings in the world. The city has seen infrastructural improvements, including the construction of the Prayagraj Metro Rail project and the development of riverfront areas.

The government has focused on enhancing tourism infrastructure and connectivity, with the construction of the Prayagraj Airport and the development of religious and cultural heritage sites. The city

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administration has also implemented initiatives to improve solid waste management and sanitation facilities, particularly during major events like the Kumbh Mela.14

7.4 Varanasi
Varanasi, one of the oldest continuously inhabited cities in the world, has undergone significant urban development efforts in recent years. The city has been designated as a Smart City, with projects aimed at improving transportation, heritage preservation, waste management, and riverfront development. The Varanasi Smart City Mission includes initiatives like the development of smart roads, modernization of ghats along the Ganges River, and the establishment of a riverfront corridor. The government has also focused on improving tourism infrastructure and promoting cultural and religious tourism in the city.15

7.5 Agra
Agra, home to the iconic Taj Mahal, attracts a significant number of domestic and international tourists. The city has witnessed infrastructure development, including the construction of the Agra Metro Rail project, aimed at improving transportation and reducing traffic congestion. Efforts have been made to enhance the visitor experience and preserve the heritage of Agra. The restoration and beautification of the Taj Mahal complex, as well as the development of the Tajganj area, have contributed to the city's overall urban development. The government has also focused on improving solid waste management and implementing heritage conservation measures.

The case studies of Lucknow, Kanpur, Allahabad (Prayagraj), Varanasi, and Agra highlight the diverse approaches to urban development in different cities of Uttar Pradesh. These cities have implemented various infrastructure projects, smart city initiatives, and heritage conservation measures to address the specific needs and challenges of urbanization. Lessons learned from these case studies can inform future urban development strategies and inspire innovative solutions for sustainable and inclusive urban growth in the state.

VIII

8. Challenges and Future Directions
8.1 Rapid Urbanization and Pressure on Resources
One of the primary challenges faced by urban areas in Uttar Pradesh is rapid urbanization. The influx of people into cities puts significant pressure on resources such as land, housing, water, and energy. As the population continues to grow, managing urban expansion while ensuring sustainable resource management becomes crucial. Effective land-use planning, promoting compact and mixed-use development, and investing in efficient resource management systems are essential for addressing this challenge.

8.2 Informal Settlements and Slum Rehabilitation
The growth of informal settlements and slums is a pressing issue in urban areas of Uttar Pradesh. These settlements often lack basic infrastructure, services, and tenure security. Slum rehabilitation and upgrading programs need to be implemented to provide adequate housing, sanitation facilities, and livelihood

opportunities for slum dwellers. Engaging with the community and adopting participatory approaches in the planning and implementation of slum rehabilitation projects can help ensure their success.

8.3 Environmental Sustainability
Urban areas in Uttar Pradesh face significant environmental challenges, including air pollution, inadequate waste management, and water pollution. The state needs to prioritize environmental sustainability in urban planning and development. This includes promoting renewable energy sources, implementing pollution control measures, developing green spaces, and adopting sustainable waste management practices. Encouraging public transportation, cycling, and walking can also help reduce vehicular emissions and improve air quality.

8.4 Strengthening Urban Governance
Effective governance is crucial for sustainable urban development. Enhancing the capacity and accountability of urban local bodies, improving administrative and financial capabilities, and promoting citizen participation in decision-making processes are key aspects of strengthening urban governance. Promoting transparency, digital governance, and leveraging technology for efficient service delivery can contribute to better urban governance in Uttar Pradesh.

8.5 Climate Change Resilience
Climate change poses significant challenges for urban areas in Uttar Pradesh. Rising temperatures, changing precipitation patterns, and increased vulnerability to natural disasters require proactive measures to enhance climate resilience. This includes incorporating climate change considerations into urban planning, adopting green building practices, implementing flood management strategies, and promoting sustainable water management practices.

8.6 Social Inclusion and Equity
Ensuring social inclusion and equity in urban development is essential. Efforts should be made to address disparities in access to basic services, housing, education, healthcare, and livelihood opportunities. Affordable housing schemes, social welfare programs, skill development initiatives, and promoting inclusive urban planning can help create a more equitable and inclusive urban environment.

8.7 Innovation and Technology
Harnessing innovation and technology can play a transformative role in addressing urban challenges in Uttar Pradesh. Embracing smart city concepts, leveraging digital platforms for service delivery, adopting smart infrastructure solutions, and promoting data-driven decision-making can enhance efficiency, sustainability, and the quality of life in urban areas. The future direction of urban development in Uttar Pradesh requires a holistic approach that integrates social, economic, and environmental considerations. It involves adopting sustainable practices, improving governance structures, promoting social inclusion, and leveraging technology for better urban management. Collaboration between various stakeholders, including government bodies, civil society organizations, and the private sector, is crucial for implementing effective solutions and achieving sustainable urban development in Uttar Pradesh. 16

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Conclusion

The urban development of Uttar Pradesh has evolved over centuries, shaped by historical, socio-economic, and political factors. From ancient and medieval settlements to the impact of British colonial rule and post-independence initiatives, the state has experienced significant transformations in its urban landscape. Understanding the historical context of urban development provides valuable insights for contemporary urban planning and policy-making efforts.

The socio-economic dynamics of urbanization in Uttar Pradesh reflect the opportunities and challenges associated with rapid urban growth. The state has witnessed population growth, rural-to-urban migration, and the emergence of informal settlements. While urban areas offer economic opportunities and improved services, there is a need to address issues of inclusive growth, sustainable infrastructure, and effective governance.

Infrastructure development and governance play crucial roles in shaping the urban landscape of Uttar Pradesh. Investments in transport and connectivity, housing, public utilities, and smart city initiatives have improved the quality of life for residents. However, challenges such as rapid urbanization, informal settlements, environmental sustainability, and social inclusion persist.

To address these challenges, Uttar Pradesh needs to focus on sustainable urban planning, efficient resource management, and climate resilience. Strengthening urban governance, promoting social inclusion, and leveraging innovation and technology are vital for ensuring equitable and inclusive urban development.

The case studies of select cities in Uttar Pradesh, such as Lucknow, Kanpur, Allahabad (Prayagraj), Varanasi, and Agra, highlight the diverse approaches to urban development and offer lessons for future initiatives. Lessons learned from these cities can inform strategies for managing urban growth, preserving heritage, and addressing the specific needs of different urban areas in the state.

In conclusion, a comprehensive and integrated approach is essential for sustainable urban development in Uttar Pradesh. By considering the historical context, socio-economic dynamics, infrastructure needs, and governance challenges, policymakers and urban planners can work towards creating inclusive, resilient, and liveable cities in the state, ensuring a better future for its urban population.