

Banking Frauds in India: A Road Map for Effective Regulation and Prevention

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Abstract

Banking fraud in India poses a serious threat to the stability, credibility, and efficiency of the country's financial system. Despite significant reforms after bank nationalisation and economic liberalisation, fraudulent activities, ranging from internal manipulation to advanced cybercrimes, continue to increase in scale and complexity. While the Reserve Bank of India (RBI) and related authorities have established regulatory measures, they often struggle to keep pace with the evolving techniques of fraud. Ongoing issues such as outdated laws, poor enforcement, weak internal controls, fragmented regulation, and limited financial literacy further worsen the situation. This study analyses the main types, causes, and trends of banking fraud in India, critically assessing the effectiveness of the current regulatory framework. Combining insights from doctrinal research, case studies, and regulatory policies, it highlights structural weaknesses in fraud detection and prevention. The paper suggests a comprehensive, technology-focused, and stakeholder-oriented strategy to strengthen fraud prevention, improve regulatory oversight, and boost institutional resilience. The results aim to support policymakers, financial institutions, legal professionals, and consumers in creating a more secure, transparent, and trustworthy banking environment.

Keywords: Banking Frauds, Cybercrime, Reserve Bank of India, Financial Literacy

"Banking is a very good business if you don't do anything dumb."

- WARREN BUFFETT

Banks are considered essential to the Indian economy. This sector has experienced significant growth in recent years following the nationalisation of banks in 1969 and the liberalisation of the economy in 1991.¹ Despite being supervised and well-regulated, because of the nature of dealing with money, there is a temptation for individuals, both within and outside the system, to exploit it for personal gain through fraud. Bank fraud accounts for a considerable proportion of white-collar crimes investigated by authorities.² Frauds, unlike ordinary crimes, involve amounts misappropriated in the lakhs and crores of rupees range. Bank fraud is a federal crime in many countries, defined as planning to obtain property or money from any federally insured financial institution. It is sometimes considered a white-collar crime.³ Banking fraud in India has become a significant concern, posing serious threats to the stability of the financial system, consumer trust, and the country's overall economic health. With the rapid expansion of

¹ Kusum W. Ketkar and Suhas L. Ketkar, "Bank nationalisation, financial savings, and economic development: a case study of India", *The Journal of Developing Areas* 27, no. 1, 1992, pp.69-84.

² Petter Gottschalk, "Private policing of white-collar crime: Case studies of internal investigations by fraud examiners", *Police practice and research* 21, no. 6, 2020, pp.717-738.

³ *Ibid.*

digital banking, increased financial inclusion, and the complexities of modern financial transactions, the incidences of fraud have grown both in number and sophistication. Despite various regulatory measures introduced by the Reserve Bank of India (RBI) and other financial regulatory bodies, the frequency and impact of banking frauds continue to escalate, leading to substantial financial losses and reputational damage to financial institutions.

Fraud has significantly hindered the growth of many industries. It is a significant threat to the business sector and underlies various human endeavours. Additionally, it contributes to increased levels of corruption within a country. Despite the various measures taken by the RBI to limit or decrease the frequency of fraud, the amount of money lost is still increasing.⁴

The existing regulatory framework in India, while comprehensive, faces several challenges in effectively preventing and mitigating banking fraud. These challenges include outdated legal provisions, a lack of coordination among regulatory bodies, inadequate enforcement of existing laws, insufficient adoption of technology, and a general lack of awareness among stakeholders. Furthermore, banks themselves often struggle with internal control weaknesses, limited resources for fraud detection, and evolving fraud tactics that outpace traditional preventive measures.

The amount of loss resulting from fraud exceeds that from any other crime. With the growth of the banking industry, fraudulent activities in banks are also increasing, and fraudsters are becoming more sophisticated.⁵ To keep up with the changing times, the banking sector has diversified its business operations. The transition from the concept of elitist banking to mass banking in the post-nationalisation era has posed many challenges to the management in balancing social responsibility with financial viability.⁶

Therefore, this research aims to address the gap between the current regulatory framework and the need for a more robust, proactive, and technology-driven approach to fraud prevention. By examining the types of banking fraud in India, this study seeks to assess the effectiveness of current regulations in enhancing fraud-prevention mechanisms. Further, this research offers a practical recommendation to safeguard the integrity of India's banking system.

FRAUD

Generally, a dishonest act or behaviour by which one person gains or attempts to gain an advantage over another, resulting in the loss of the victim, directly or indirectly, is called fraud. The term 'Fraud', under the Indian Contract Act, 1872, includes any of the following acts committed by a party to a contract, or with his connivance, or by his agents, with intent to deceive another party thereto or his agent, or to induce him to enter into the contract:⁷

- The suggestion as a fact, of that which is not true, by one who does not believe it to be true;
- The active concealment of a fact by one having knowledge or belief of the fact;
- A promise made without any intention of performing it;
- Any other act fitted to deceive;
- Any such act or omission as the law specially declares to be fraudulent.

⁴ Charan Singh, Deepanshu Pattanayak, Divyesh Dixit, Kiran Antony, Mohit Agarwala, Ravi Kant, S. Mukunda et al, "Frauds in the Indian banking industry", *IIM Bangalore Research Paper* 505, 2016.

⁵ Saptarshi Ghosh and Mahmood Bagheri, "The Ketan Parekh fraud and supervisory lapses of the Reserve Bank of India (RBI): a case study", *Journal of Financial Crime* 13, no. 1, 2006, pp.107-124.

⁶ *Ibid.*

⁷ Section 17, The Indian Contract Act, 1872.

The Bharatiya Nyaya Sanhita, 2023 mentioned that “economic offence” includes criminal breach of trust, forgery, counterfeiting of currency notes, bank notes and Government stamps, hawala transaction, mass-marketing fraud or running any scheme to defraud several persons or doing any act in any manner to defraud any bank or financial institution or any other institution or organisation for obtaining monetary benefits in any form.⁸

Further, BNS states that a person is said to make a false document or false electronic record; (A) Who dishonestly or fraudulently - (i) makes, signs, seals or executes a document or part of a document; (ii) makes or transmits any electronic record or part of any electronic record; (iii) affixes any electronic signature on any electronic record; (iv) makes any mark denoting the execution of a document or the authenticity of the electronic signature, to cause it to be believed that such document or part of a document, electronic record or electronic signature was made, signed, sealed, executed, transmitted or affixed by or by the authority of a person by whom or by whose authority he knows that it was not made, signed, sealed, executed or affixed.⁹ For example, ‘A’ picks up a cheque from a banker signed by ‘B’, payable to the bearer, but without any sum having been inserted in the cheque. ‘A’ fraudulently fills up the cheque by inserting the sum of ten thousand rupees. ‘A’ commits forgery.

With the rise in bank business, bank fraud is also increasing, and the fraudsters are becoming increasingly complex and cunning. The four most essential elements for constituting fraud are: the active involvement of staff; failure by staff to follow the bank's instructions and guidelines; collusion between businessmen, executives, and politicians to bend the rules and regulations; and any external factors.

BANKING FRAUD

RBI, as a statutory body, has not defined the term “fraud” in its guidelines. A definition of fraud was, however, suggested in the context of electronic banking in the Report of RBI Working Group on Information Security, Electronic Banking, Technology Risk Management and Cyber Frauds, which reads as: “A deliberate act of omission or commission by any person, carried out in the course of a banking transaction or in the books of accounts maintained manually or under computer system in banks, resulting into wrongful gain to any person for a temporary period or otherwise, with or without any monetary loss to the bank.”¹⁰

According to the Association of Certified Fraud Examiners (ACFE), fraud is “a deception or misrepresentation that an individual or entity makes knowing that misrepresentation could result in some unauthorised benefit to the individual or the entity or some other party.”¹¹

EVOLUTION OF BANKING FRAUDS IN INDIA

The evolution of banking fraud in India has been influenced by various factors, including technological advancements, regulatory changes, and the growing complexity of financial transactions. Banking frauds have evolved in India over the years, as follows:

Pre-Independence Era (Before 1947)

The banking system was rudimentary, with few banks operating primarily in urban areas. Fraud cases were relatively low due to limited banking activities. Fraud cases were mainly related to misappropriation of

⁸ Section 111 (1) (iii), The Bharatiya Nyaya Sanhita, 2023.

⁹ Section 335, *Ibid*.

¹⁰ <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/WREB210111.pdf> (last visited on 9th September 2025).

¹¹ <https://www.acfe.com/fraud-resources/fraud-101-what-is-fraud> (last visited on 9th September 2025).

funds by bank employees or to simple signature forgery.¹²

Post-Independence Era (1947-1990)

The nationalisation of major banks in 1969 aimed to increase financial inclusion but also led to a rise in fraud due to lax controls and oversight. As banking services expanded, new types of fraud emerged, including loan fraud, where borrowers provided false information to secure loans. The establishment of the Reserve Bank of India (RBI) and the introduction of banking regulations aimed to curb fraud but were often inadequate.¹³

Liberalisation and Technological Advancements (1991-2000)

The liberalisation of the Indian economy in the early 1990s led to the entry of private banks and increased competition, which sometimes compromised security measures. The adoption of technology in banking, such as ATMs and online banking, opened new avenues for fraud, including card skimming and phishing attacks. The rise in fraud cases heightened awareness among banks and customers, prompting the need for stronger security measures.¹⁴

Digital Banking Era (2000-2010)

The proliferation of the Internet and mobile banking has transformed the banking landscape, making transactions more convenient but also more susceptible to fraud. The emergence of cyber fraud, including hacking, identity theft, and online scams, has become a significant concern for banks and regulators. The RBI and other regulatory bodies began implementing stricter guidelines and security protocols to combat the rising tide of digital fraud.¹⁵

Post-2010 Developments

Fraudsters became more sophisticated, employing advanced techniques such as social engineering and malware to exploit vulnerabilities in banking systems. Banks began investing heavily in cybersecurity measures, including encryption, two-factor authentication, and real-time transaction monitoring. The introduction of laws such as the Information Technology Act and the Prevention of Money Laundering Act aimed to strengthen the legal framework against banking fraud.¹⁶

COVID-19 Pandemic Impact

The COVID-19 pandemic accelerated the shift to digital banking, leading to a surge in online transactions. Unfortunately, this also resulted in a rise in cyber fraud incidents as fraudsters exploited the situation. The shift to remote work created additional vulnerabilities in banking systems, as employees accessed sensitive information from less secure environments.¹⁷

Current Trends and Future Outlook

Banks are increasingly adopting artificial intelligence and machine learning to detect and prevent fraud in real time. These technologies analyse transaction patterns to identify anomalies that may indicate fraudulent activity. There is a growing emphasis on collaboration between banks, law enforcement, and

¹² Pooja, M. "An Empirical Study on the Impact of Banking Frauds in the Development of Indian Economy: With Special Reference to Public Sector Banks", 2021.

¹³ R. K. Raul and Jaynal Uddin Ahmed, *Public sector banks in India: Impact of financial sector reforms*, Gyan Publishing House, 2005.

¹⁴ J. Mohan Rao, and Amitava K. Dutt, "A decade of reforms: the Indian Economy in the 1990s", *External liberalisation in Asia, post-socialist Europe, and Brazil*, 13980, 2006.

¹⁵ Sankar Krishnan, *The power of mobile banking: how to profit from the revolution in retail financial services*, John Wiley & Sons, 2014.

¹⁶ A. Alsayed and Anwar Bilgrami, "E-banking security: Internet hacking, phishing attacks, analysis and prevention of fraudulent activities", *International Journal of Emerging Technology and Advanced Engineering* 7, no. 1, 2017, pp.109-115.

¹⁷ *Ibid.*

regulatory bodies to share information about emerging fraud trends and develop collective strategies to combat them.

The evolution of banking fraud in India reflects the dynamic nature of the banking landscape and fraudsters' continuous adaptation to exploit new technologies. As digital banking continues to grow, banks and customers alike must remain vigilant and proactive in safeguarding against potential fraud.

TYPES OF BANKING FRAUDS

Various types of banking fraud are prevalent in India with the evolving banking landscape, which is explained as follows:

Loan Frauds

Loan-related fraud is significant, as borrowers may take multiple loans against the same property, provide false information, or use loans for purposes other than stated. Instances include bogus firms obtaining loans and high-profile borrowers defaulting, both of which complicate debt recovery for banks.¹⁸

Customer/Borrower Frauds

Customers sometimes exploit their relationship with banks to commit fraud. Standard methods include providing insufficient security for loans, taking multiple loans against the same collateral, and colluding with bank employees to gain unjust advantages. Proper verification and adherence to Know Your Customer (KYC) norms are essential to prevent such fraud.¹⁹

Frauds by Strangers

These frauds are perpetrated by individuals outside the banking system who exploit weaknesses in banking operations. They may engage in activities such as identity theft or the use of stolen information to access banking services.²⁰

Deposit Account Frauds

Various forms of fraud can occur in deposit accounts, including opening accounts without proper verification, using dormant accounts for fraudulent activities, and embezzlement by bank employees. The manipulation of depositors' passbooks and the use of forged signatures are also common issues.²¹

Forged Documents and Signatures

Traditional forms of fraud, such as forged signatures, forged currency, and falsified documents, continue to pose challenges. These methods are often used in conjunction with more modern techniques to deceive banking institutions.²²

Frauds Related to Lending

The lending process is vulnerable to fraud, with instances of loans being granted based on inflated bills or fictitious businesses. The chapter discusses how these practices undermine the integrity of the banking system and the need for stringent checks.²³

Identity Fraud

This includes various forms of fraud where an individual's personal information is stolen and used without

¹⁸ Charan Singh, Deepanshu Pattanayak, Divyesh Dixit, Kiran Antony, Mohit Agarwala, Ravi Kant, S. Mukunda et al, "Frauds in the Indian banking industry", *IIM Bangalore Research Paper* 505, 2016.

¹⁹ Genci Bilali, "Know your customer-or not", *U. Tol. L. Rev.* 43, 2011, p.319.

²⁰ *Ibid.*

²¹ *Ibid.*

²² *Ibid.*

²³ Sushma Yadav, Sudhir Yadav, and S. K. Tripathi, "Legal issues related to banking frauds in India", *Medico-Legal Update* 10, no. 1, 2010, pp.57-61.

their consent. The rise of social media has worsened this issue, as individuals often share personal details publicly, making it easier for fraudsters to commit identity theft.²⁴

Frauds Involving Bank Employees

These are frauds committed by bank employees themselves, often exploiting their access to sensitive information and systems. The RBI has established Master Directions for reporting and dealing with such frauds, emphasising the need for accountability and timely reporting.²⁵

Banking Frauds

With the rise of Internet banking, various forms of fraud have emerged, including phishing, identity theft, and unauthorised transactions. The rapid technological transformation has made banking more convenient but also more susceptible to fraud. The Reserve Bank of India (RBI) has established guidelines to regulate and supervise these e-banking services to mitigate risks associated with technological fraud.²⁶

Phishing Scams

Fraudsters use deceptive emails or messages to lure individuals into providing personal information, such as passwords or account numbers. This method is prevalent due to its effectiveness and low cost.²⁷

Card-Not-Present Fraud

This type of fraud occurs when transactions are made without the card's physical presence, often in online purchases. Fraudsters can use stolen card information to make unauthorised purchases.

Banking fraud in India is diverse and evolving, driven by technological advancements and changing customer behaviours. The banking sector must remain vigilant and proactive in implementing measures to combat these frauds effectively.

MAJOR CASES OF BANKING FRAUD

Some key case studies relating to the Banking Frauds are explained as follows:

Punjab National Bank (PNB) Fraud Case

PNB Bank, one of the largest co-operative banks in India, faced a significant fraud case that raised concerns about the integrity of the banking system. This case came to light in February 2018, involving fraudulent transactions worth ₹11,394.02 crores. The fraud was perpetrated through unauthorised Letters of Undertaking (and involved the Nirav Modi Group. PNB reported the scam to the stock exchange, leading to investigations by the Central Bureau of Investigation (CBI) and the Enforcement Directorate (ED).²⁸

Nirav Modi Case

Following the PNB fraud, the Special Court was established under the Fugitive Economic Offenders Act (FEOA), 2018, to hear the case. The Enforcement Directorate was allowed to confiscate assets belonging to Nirav Modi that were not pledged to PNB, highlighting the risks posed by insiders in the banking sector and the need for stringent internal controls.²⁹

²⁴ *Ibid.*

²⁵ *Ibid.*

²⁶ M. S. Gudup, "The study of frauds and safety in e-banking." *NIL: Anveshana's International Journal of Research in Regional Studies, Law, Social Sciences*, 2016, pp.213-216.

²⁷ <https://www.ibm.com/topics/phishing> (last visited on 9th September 2025).

²⁸ S. Gayathri, "A critical analysis of the Punjab national bank scam and its implications", *International Journal of Pure and Applied Mathematics* 119, no. 12, 2018, pp.14853-14866.

²⁹ Fehmina Khalique and Smriti Srivastava, "Nirav Modi: A Case Study on Banking Frauds and Corporate Governance", *Lloyd Business Review*, 2024, pp.1-16

ABG Shipyard Fraud

This case emerged four years after the PNB fraud, involving a staggering ₹22,482 crores, nearly double the amount of the PNB case. The fraud implicated 28 banks that had extended credit to ABG Shipyard as part of a consortium, with ICICI Bank being the lead bank. This incident further eroded public trust in the banking sector.³⁰

These case studies illustrate the systemic weaknesses in the banking industry and the critical need for improved internal controls, governance, and oversight to prevent such fraudulent activities in the future.

REGULATORY FRAMEWORK FOR BANKING FRAUD

Both the Reserve Bank of India and the Government of India can develop various measures to address the threat of banking fraud. These measures will only be effective if they help establish a more efficient financial system. In reality, fraud within the banking system urgently requires attention to strengthen the financial institutions.

The Reserve Bank of India Act, 1934

The Act serves as a foundational regulatory framework for the banking sector in India, including provisions that address banking fraud. This Act established the Reserve Bank of India as the central bank, which is responsible for regulating the issue of banknotes and maintaining monetary stability in India. This central role allows the RBI to set policies that can mitigate risks associated with banking fraud.³¹

The RBI has the authority to regulate and supervise banks and financial institutions under its jurisdiction. This includes issuing guidelines and regulations that banks must follow to prevent fraud. Further, the Act empowers the RBI to take corrective measures against banks that do not comply with these regulations³² and also includes provisions related to credit information, which is essential for assessing the creditworthiness of borrowers. By mandating banks to maintain accurate credit records, the RBI can help prevent fraudulent activities such as loan defaults and identity theft.³³ It conducts regular inspections and audits of banks to ensure compliance with the regulations outlined in the Act. This supervisory role is critical in identifying potential fraud before it escalates. It can also impose penalties or take corrective action against banks that fail to comply with regulatory standards.³⁴

It also collaborates with other regulatory bodies and law enforcement agencies to combat banking fraud. This includes sharing information and coordinating efforts to investigate and prosecute fraudulent activities.³⁵ With the rise of digital banking, the RBI has updated its regulatory framework to address new types of technology-related fraud and issued guidelines on cybersecurity and fraud-prevention measures for banks.

The Reserve Bank of India Act 1934 provides a comprehensive regulatory framework that addresses various aspects of banking operations, including the prevention and management of banking fraud, through its supervisory role, regulatory authority, and other functions. Additionally, it plays a crucial role in maintaining the integrity of India's banking system.

³⁰ Sravanthi M. and Chittimalla Bhargavi, "A Comprehensive Study on Socio-Economic Implications with Respect to Banking Scams and Frauds in India", Vol. 8 Issue 2, 2023.

³¹ Section 3, The Reserve Bank of India Act 1934.

³² Section 7, *Ibid.*

³³ Section 45, *Ibid.*

³⁴ Section 35 and 36, *Ibid.*

³⁵ Section 47, *Ibid.*

The Banking Regulation Act, 1949

The Banking Regulation Act 1949 serves as a crucial regulatory framework for managing and mitigating banking fraud in India. It empowers the RBI to regulate and supervise banking companies. This includes the authority to issue guidelines and directives to prevent fraud and maintain the integrity of banking operations. The RBI can conduct inspections and audits of banks to ensure compliance with regulations.³⁶ Further, the Act allows the RBI to conduct scrutiny of the affairs of any banking company. This scrutiny includes examining the bank's books and accounts to identify irregularities or fraudulent activities. If any adverse actions are contemplated based on the scrutiny, the banking company can request a copy of the report to ensure transparency.³⁷ It also protects the Central Government, the RBI, and their officers from liability for actions taken in good faith while executing their duties under the Act, thereby encouraging regulatory bodies to act decisively against fraud without fear of legal repercussions, so long as their actions are in good faith.³⁸

The Act includes specific provisions for punishing offences committed by banking companies, especially during their winding-up. The High Court can take cognizance of violations committed by individuals involved in the promotion or management of the banking company. This serves as a deterrent against fraudulent activities.³⁹ Banking companies are required to comply with various reporting requirements under the Act. This includes maintaining proper records and reporting any suspicious transactions. Such compliance is critical for early detection of fraud and for maintaining the overall health of the banking system.⁴⁰

The Act also outlines the responsibilities of directors and management in ensuring that the banking company operates within the legal framework. Directors are held accountable for the bank's actions, and any negligence on their part can lead to legal consequences, thereby promoting a culture of responsibility and vigilance against fraud.⁴¹

The Banking Regulation Act, 1949 provides a robust framework for regulating banking operations and addressing banking frauds. Through its provisions for scrutiny, accountability, and protection of regulatory actions, the Act plays a vital role in safeguarding the interests of depositors and maintaining the integrity of the banking system in India.

The Bharatiya Nyaya Sanhita, 2023

Even though 'fraud' is not defined explicitly in the Bharatiya Nyaya Sanhita, 2023, it provides a comprehensive legal framework for the punishment of various offences related to fraud and forgery. 'Forgery' involves making false documents or electronic records with the intent to cause damage or injury, support claims, or commit fraud. This is particularly relevant in banking, where forged documents can lead to unauthorized transactions or loans⁴² and 'Fraudulent Activities' means fraudulent cancellation or destruction of documents, which can include wills or securities. In banking, this could relate to the fraudulent alteration or destruction of loan agreements or financial records.⁴³

³⁶ Section 36, The Banking Regulation Act, 1949.

³⁷ Section 35, *Ibid.*

³⁸ Section 55, *Ibid.*

³⁹ Section 58, *Ibid.*

⁴⁰ Section 27, *Ibid.*

⁴¹ Section 36AA, *Ibid.*

⁴² Section 366, The Bharatiya Nyaya Sanhita, 2023.

⁴³ Section 343, *Ibid.*

Further, the Sanhita penalises individuals who, with the intent to defraud, destroy or falsify any accounts or records belonging to their employer. This is particularly relevant for bank employees who may manipulate financial records for personal gain.⁴⁴ It also explicitly addresses the forgery of documents, including bank records and identity documents. This is critical in cases where individuals forge bank statements or identity documents to secure loans or commit credit fraud.⁴⁵ Depending on the severity of the fraud, individuals found guilty of forgery or related offences can face imprisonment for terms extending from two years to life, along with substantial fines. The Sanhita also includes provisions for enhanced punishments for repeat offenders, which can be particularly relevant in the context of organised banking frauds.⁴⁶

Cheating is also mentioned in the Sanhita as an act in which a person, by deceiving another, fraudulently or dishonestly induces that person to deliver property, to consent to retain property, or to do or omit to do anything that causes damage or harm. This includes both direct deception and dishonest concealment of facts.⁴⁷ Additionally, Sanhita states that counterfeiting is the act of counterfeiting any coin, Government stamp, currency note, or banknote. This includes knowingly performing any part of the counterfeiting process for these items.⁴⁸

The Bharatiya Nyaya Sanhita 2023 serves as a critical regulatory framework for addressing banking fraud in India. By defining fraud and forgery, outlining specific offences, and prescribing stringent punishments, it aims to deter fraudulent activities and promote integrity within the banking sector.

The Prevention of Money-Laundering Act, 2002

The Prevention of Money Laundering Act 2002 (PMLA) is a pivotal piece of legislation in India that establishes a framework to combat money laundering and related financial crimes, including banking fraud. The primary objective of the PMLA is to prevent money laundering and to provide for the confiscation of property derived from or involved in money laundering activities.

Under this Act, banks are required to verify and maintain records of clients' identities. This includes obtaining information about the beneficial ownership of accounts and understanding the nature of the client's business.⁴⁹ They must report any suspicious transactions to the Financial Intelligence Unit (FIU) within a specified timeframe. This includes transactions that may involve proceeds of crime or are inconsistent with the client's known profile.⁵⁰ They are also required to report transactions that exceed a certain threshold, ensuring that large transactions are scrutinised for potential fraud.

Further, the Director of the Financial Intelligence Unit (FIU) has significant powers under the PMLA, such as calling for records and conducting inquiries into the operations of banking institutions to ensure compliance with the Act and to impose fines on banks for non-compliance with reporting and record-keeping requirements, which serves as a deterrent against negligence in preventing and reporting fraud.⁵¹ The Act also provides a legal framework for prosecuting individuals and entities involved in money laundering. Penalties for money laundering can include rigorous imprisonment and fines that can reach significant amounts, depending on the severity of the offence.⁵²

⁴⁴ Section 344, *Ibid.*

⁴⁵ Section 337, *Ibid.*

⁴⁶ *Ibid.*

⁴⁷ Section 318, *Ibid.*

⁴⁸ Section 178, *Ibid.*

⁴⁹ Section 12, The Prevention of Money-Laundering Act, 2002.

⁵⁰ Section 7, *Ibid.*

⁵¹ Section 13, *Ibid.*

⁵² Section 3, The Foreign Exchange Management Act, 1999.

The PMLA facilitates cooperation among various regulatory and law enforcement agencies, including the Reserve Bank of India (RBI), the Enforcement Directorate (ED), and other financial regulatory bodies. This collaboration enhances the overall effectiveness of fraud detection and prevention efforts in the banking sector.

The Foreign Exchange Management Act, 1999

FEMA was enacted to facilitate external trade and payments and to promote the orderly development and maintenance of the foreign exchange market in India. It aims to regulate the flow of foreign exchange and ensure that transactions are conducted transparently and in accordance with the law.

This Act prohibits any person from dealing in or transferring foreign exchange or foreign securities without the authorisation of the Reserve Bank of India (RBI), thereby helping prevent unauthorised transactions that could lead to fraud.⁷¹ The Act also sets out the conditions under which a person may hold foreign exchange, which ensures that individuals and entities do not hold foreign exchange beyond the limits set by the RBI, thereby reducing the risk of illicit activities.⁵³

Further, FEMA dictates that any foreign exchange due to a resident in India must be realized and repatriated within a specified period. This requirement helps to prevent the misuse of foreign exchange and ensures that funds are brought back into the Indian economy, reducing the risk of fraudulent activities.⁵⁴ It also imposes strict penalties for contraventions of its provisions. This includes fines and the possibility of imprisonment for serious offences. The enforcement of these penalties acts as a deterrent against fraudulent activities in foreign exchange transactions.⁵⁵

In short, the Foreign Exchange Management Act 1999 provides a robust regulatory framework that not only facilitates legitimate foreign exchange transactions but also addresses banking fraud by regulating who can engage in foreign exchange, mandating the repatriation of funds, imposing penalties for violations, and ensuring oversight by the RBI.

The Securitisation and Reconstruction of Financial Assets and Enforcement of Security Interest Act, 2002

The Securitisation and Reconstruction of Financial Assets and Enforcement of Security Interest Act, 2002 (SARFAESI Act) serves as a crucial regulatory framework for addressing banking fraud and recovering non-performing assets (NPAs) in the Indian banking sector. The primary objective of this Act is to facilitate the securitisation and reconstruction of financial assets, thereby helping banks and financial institutions recover their dues without recourse to the courts.

The Act allows for the establishment of Asset Reconstruction Companies (ARCs), which can acquire NPAs from banks and financial institutions. By this, ARCs can manage and recover these assets more effectively, thus reducing the burden on banks and enhancing their financial health.⁵⁶ The Act also empowers secured creditors to enforce their security interests without court intervention, including taking possession of the secured assets and selling them to recover dues.⁵⁷

Further, it mandates the registration of transactions related to securitisation and asset reconstruction, which enhances transparency and helps track the ownership and status of financial assets, making it harder for fraudulent activities to go unnoticed.⁵⁸ The Act provided for a fast-track process for the recovery of dues,

⁵³ Section 4, *Ibid.*

⁵⁴ Section 8 and 9, *Ibid.*

⁵⁵ Section 13 and 14 *Ibid.*

⁵⁶ Section 2 (1) (ba), The SARFAESI Act, 2002.

⁵⁷ Section 13, *Ibid.*

⁵⁸ Section 26B, *Ibid.*

which is essential in cases of banking fraud. The Act also allows creditors to initiate recovery proceedings without lengthy court processes, thus enabling quicker resolution of disputes.⁵⁹

Additionally, the Act protects banks and financial institutions from legal liability for actions taken in good faith while enforcing their rights under the Act, encouraging banks to act decisively against fraud without fear of legal repercussions, thereby enhancing their ability to recover assets.⁶⁰ It also specifies certain limitations and exemptions, ensuring that its provisions do not conflict with other laws. This clarity helps in the effective implementation of the Act and reduces the chances of legal loopholes being exploited for fraudulent activities.⁶¹

The SARFAESI Act 2002 serves as a robust regulatory framework for addressing banking fraud by facilitating the quick recovery of financial assets, enhancing transparency, and providing a clear legal structure for the enforcement of security interests.

The Negotiable Instruments Act, 1881

The Act serves as a crucial regulatory framework for banking fraud, particularly regarding instruments such as cheques, promissory notes, and bills of exchange. It defines various negotiable instruments like ‘Promissory Notes’, an unconditional promise to pay a certain sum,⁶² ‘Bills of Exchange’, an order to pay a specified amount,⁶³ and ‘Cheques’, a specific type of bill of exchange payable on demand.⁶⁴

The Act also addresses the dishonour of cheques due to insufficient funds, which establishes a clear legal framework for prosecuting individuals who issue cheques without sufficient funds. It provides penalties, including imprisonment and fines, that deter fraudulent activities.⁶⁵

Further, the Act speaks to ‘Forged Indorsements’, meaning an acceptor is bound even if the indorsement is forged, thereby protecting the interests of innocent holders.⁶⁶ Also mentioned that an instrument obtained through unlawful means is not negotiable, thereby providing a basis for legal action against fraudsters.⁶⁷

By defining the roles and responsibilities of parties involved, establishing penalties for dishonour, and creating presumptions in favour of holders, the Act plays a vital role in protecting the integrity of financial transactions. Continuous updates and judicial interpretations further enhance its effectiveness in combating banking fraud.

The Information Technology Act, 2000

The IT Act addresses various aspects of electronic transactions, cybersecurity, and specifically banking fraud. It provides legal recognition to electronic records and signatures, facilitating secure online banking transactions. This recognition is essential for establishing the validity of electronic contracts and communications in banking, thereby reducing fraud associated with paper-based transactions.⁶⁸

The Act also defines various cybercrimes, including identity theft, hacking, and data theft, which are pertinent to banking fraud, such as ‘Identity Theft’, which means fraudulently using someone else’s

⁵⁹ Section 17, *Ibid.*

⁶⁰ Section 32, *Ibid.*

⁶¹ Section 31, *Ibid.*

⁶² Section 4, The Negotiable Instruments Act, 1881

⁶³ Section 5, *Ibid.*

⁶⁴ Section 6, *Ibid.*

⁶⁵ Section 138, *Ibid.*

⁶⁶ Section 41, *Ibid.*

⁶⁷ Section 58, *Ibid.*

⁶⁸ Section 4, The Information Technology Act, 2000.

identity, which is a common tactic in banking fraud.⁶⁹ Then there is ‘Cheating by Personation’, in which individuals impersonate others to deceive banks or customers.⁷⁰ Further, the Act emphasizes the need for "reasonable security practices and procedures" to protect sensitive personal data, which includes financial information. This is crucial for banks to implement robust security measures to prevent unauthorized access and data breaches.⁷¹

The Act also outlines penalties for various offences related to cybercrimes, including those affecting banking. This includes penalties for breaches of confidentiality and privacy, as well as for misrepresentation, which can deter potential fraudsters.⁷² Additionally, the Act establishes CERT-IN as the national agency for incident response, which plays a critical role in addressing cybersecurity incidents, including banking fraud. Banks can collaborate with CERT-IN for guidance and support in managing cyber threats.⁷³

The Information Technology Act 2000 addresses various aspects of banking fraud by recognizing electronic transactions, defining cybercrimes, and establishing security protocols. By enforcing stringent penalties and promoting cybersecurity measures, the Act plays a vital role in safeguarding the banking sector against fraud and enhancing consumer trust in digital banking services.

PREVENTION AND MITIGATION STRATEGIES

The 21st century has brought dramatic changes to almost every aspect of life. Technology has promised significant progress for humanity, with computerisation providing new-age wisdom and a range of efficient financial services. However, this advancement has also introduced risks to banking activities, which require clear, timely preventive measures. Computer automation, while offering additional services, is vulnerable to various security threats; to address these weaknesses, it is necessary to protect against them. The RBI outlines preventive vigilance steps to avoid such risks. How fraud can be effectively averted is provided hereunder:

Recruitment and Selection

The bank authorities should hire the right people with the necessary credentials and abilities to oversee its operations. When selecting officials, qualifications, experience, performance, efficiency, and reputation should all be considered. Staff at all levels should receive adequate training.⁷⁴

No undue reliance

There should be no excessive dependence on the bank’s personnel. Explanations should not be taken at face value. Agents, clerical employees, and officers should be regularly rotated between branches to avoid the formation of entrenched interests.⁷⁵

Basic honesty

No bank official should accept gifts or bribes from borrowers under the belief that everything is safe and nothing will go wrong. A borrower’s financial situation and dealings should be closely monitored if he or she invites bank officials to drinks and dinners too frequently or sends them gifts.⁷⁶

⁶⁹ Section 66C, *Ibid.*

⁷⁰ Section 66D, *Ibid.*

⁷¹ Section 43A, *Ibid.*

⁷² Section 71 and 72, *Ibid.*

⁷³ Section 70B, *Ibid.*

⁷⁴ <https://dspmuranchi.ac.in/pdf/Blog/unit%202%20p2.pdf> (last visited on 10th September 2025).

⁷⁵ Robert N. McMurry, "Recruitment, dependency, and morale in the banking industry", *Administrative Science Quarterly*, 1958, pp.87-117.

⁷⁶ *Ibid.*

Private lives of staff

Staff members' personal lives should be scrutinized, no matter how tough that may be. A staff member who is a frequent borrower or lives beyond their means may be the one to let go of the bank if it goes down in the end.⁷⁷

Supervision and audit

The authorised officer should regularly check the books and records. Without warning, the godowns should be examined. A bank branch audit is also required.⁷⁸

Routine

The bank's system, routines, and processes must all be followed meticulously. The instructions manual and circulars are the result of the head office's extensive experience with people and problems over a long period.⁷⁹

Vigilance

The term vigilance refers to a state of alertness or watchfulness. This is a mental condition that affects both rank and file personnel. The management of vigilance is essential, including ensuring that transactions are allowed and assessed correctly and that recordkeeping is thorough, accurate, and timely.⁸⁰

Unscrupulous parties

The bank should accept new clients, particularly debtors, with caution. Customers who have been observed engaging in questionable practices or accused of fraud should be avoided.⁸¹

Danger signals

Pay special attention to accounts where the total debt is frequently close to the sanctioned or withdrawal limit. When borrowers' checks begin to bounce for reasons such as "exceeds arrangement" or "effect not cleared present again," or when the account's turnover is low and securities are charged, bank staff must be on the lookout.⁸²

Employee Training and Awareness

Banking employee training and awareness programs help educate employees about the latest frauds, their trends, prevention techniques, and the need for internal controls. Awareness programs help to reduce internal fraud by encouraging ethical behaviour among employees.⁸³

Customer Education

To educate customers about common fraud, it is crucial to make it easy for them to avoid and prevent it in the first instance. Additionally, providing easy, accessible ways for customers to report suspicious activities helps the banking sector create supportive mechanisms to combat fraud and provide faster resolution for customers.⁸⁴

By continuously evolving these strategies in response to emerging threats, the banking sector can enhance its resilience against fraud and protect the interests of consumers and the financial system as a whole.

⁷⁷ Richard Pascale, "The paradox of "corporate culture": Reconciling ourselves to socialization", *California management review* 27, no. 2, 1985, pp.26-41.

⁷⁸ Reserve Bank of India, "Information systems audit policy for the banking and financial sector", 2001.

⁷⁹ *Ibid.*

⁸⁰ Azman Mat Isa, "Records management and the accountability of governance." PhD diss., University of Glasgow, 2009.

⁸¹ W. Steve Albrecht, Chad O. Albrecht, Conan C. Albrecht, and Mark Foster Zimbelman, *Fraud examination*, New York, NY: Thomson South-Western, 2006.

⁸² *Ibid.*

⁸³ *Ibid.*

⁸⁴ *Ibid.*

CONCLUSION

While fraud is not a subject that any bank wants to deal with, the reality is that most organizations experience fraud to some degree. It should be recognized that the dynamics of any organization require an ongoing reassessment of fraud exposures and responses in light of the changing environment an organization encounter. Especially given the persistent pace of regulatory change in the banking sector, these stricter regulatory requirements are demanding greater attention from management, affecting the profitability of different lines of business and increasing compliance costs.

The frauds may be primarily due to lack of adequate supervision of top management, faulty incentive mechanisms in place for employees, collusion between the staff, corporate borrowers and third-party agencies, weak regulatory system, lack of appropriate tools and technologies in place to detect early warning signals of fraud, lack of awareness of bank employees and customers; and lack of coordination among different banks across India.

Early detection, through the implementation of requisite programs or software or systems to detect both emerging threats and the fraudster's moves, can be an essential step towards containing and mitigating losses.

SUGGESTIONS

The researcher wants to suggest the following points:

1. There should be a dedicated cell within each bank to monitor the borrowers to which they are lending and the macroeconomic environment of the concerned industry where products are marketed
2. Re-KYC, if done diligently, can also help check any fraudulent activities, particularly on the liability side.
3. The government should consider examining the role of third parties, such as chartered accountants, advocates, auditors, and rating agencies, that figure in accounts related to bank frauds, and put in place strict punitive measures for future deterrence.
4. A new case of fraud should be informed to all officials of the bank with their own intranet system for communication; a simple mailer with the names of the parties can be easily circulated.
5. Feeding of information by various governmental agencies to banks should be made. Agencies and authorities like the Home Ministry, CBI, CBDT, CVC, and RBI, at least, should regularly feed banks with information about the frauds on an a priori basis.
6. Banks have traditionally focused their investments on security. They should also consider developing cyber risk management programs to achieve three essential capabilities: security, vigilance, and resilience.